

Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire, NG5 6LU

# Agenda

## **Audit Committee**

Date: Tuesday 28 May 2019

Time: **5.30 pm** 

Place: Committee Room

For any further information please contact:

Alec Dubberley

Service Manager Democratic Services

0115 901 3906

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### **Audit Committee**

### <u>Membership</u>

To be announced following the AGM on 22 May.

1	AGENDA Apologies for Absence and Substitutions.	Page
2	To approve, as a correct record, the minutes of the meeting held on 19 March 2019.	5 - 7
3	Declaration of Interests.	
4	Corporate Risk Management Scorecard	9 - 20
	Report of the Deputy Chief Executive and Director of Finance.	
5	Progress on the Action Plan Determined by the Annual Governance Statement 2017/18	21 - 22
	Report of the Deputy Chief Executive and Director of Finance.	
6	Internal Audit Progress Report 2018/19	23 - 58
	Report of the Head of Internal Audit (RSM) and the Deputy Chief Executive.	
7	Annual Internal Audit Report 2018/19	To Follow
	Report of the Audit Manager (RSM).	
8	Draft Annual Governance Statement 2018/19	To Follow
	Report of the Deputy Chief Executive and Director of Finance.	
9	External Audit Annual Audit Fee Letter 2019/20	59 - 64
	Report of the Deputy Chief Executive and Director of Finance.	
10	Any other item which the Chair considers urgent.	



# MINUTES AUDIT COMMITTEE

#### **Tuesday 19 March 2019**

Councillor Paul Feeney (Chair)

Councillor Sandra Barnes Councillor Chris Barnfather Councillor Alan Bexon

Councillor Boyd Elliott Councillor Helen Greensmith Councillor Viv McCrossen

Absent: Councillor Bob Collis

Officers in Attendance: A Ball, A Dubberley and M Hill

#### 19 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS.

Apologies for absence were received from Councillors Collis and Elliott. Councillor Bexon attended as substitute.

# TO APPROVE, AS A CORRECT RECORD, THE MINUTES OF THE MEETING HELD ON 18 DECEMBER 2018.

#### **RESOLVED:**

That the minutes of the above meeting, having been circulated, be approved as a correct record.

#### 21 DECLARATION OF INTERESTS.

None.

#### 22 LOCAL CODE OF CORPORATE GOVERNANCE 2019/20

The Deputy Chief Executive and Director of Finance introduced a report, which had been circulated prior to the meeting, seeking approval for the revised Local Code of Corporate Governance.

#### **RESOLVED:**

To approve the Local Code of Corporate Governance for 2019/20.

#### 23 CORPORATE RISK MANAGEMENT SCORECARD

The Service Manager Finance introduced a report, which had been circulated prior to the meeting, updating members on the current level of assurance that can be provided against each corporate risk.

#### **RESOLVED:**

To note the progress of actions identified within the Corporate Risk Register.

# 24 CERTIFICATION OF CLAIMS AND RETURNS - ANNUAL REPORT 2017/18

The Deputy Chief Executive and Director of Finance introduced a report, which had been circulated prior to the meeting, detailing the work done by KPMG to certify the Council's Housing Benefit Subsidy Claim for 2017/18.

#### **RESOLVED:**

To note the report.

#### 25 MAZARS 2018/2019 EXTERNAL AUDIT PLAN

The Deputy Chief Executive and Director of Finance introduced a report, which had been circulated prior to the meeting, presenting the External Audit Plan for 2018/19. David Hoose and Anita Pipes from Mazars gave an overview of their roles.

#### **RESOLVED:**

To receive the report and accept the Mazars External Audit Plan for 2018/19 and recommend the report to Council.

#### 26 INTERNAL AUDIT PROGRESS REPORT 2018/19

lain Daire, Assistant Audit Manager (RSM), introduced a report, which had been circulated prior to the meeting, summarising the outcome of internal audit activity completed by the RSM Internal Audit Team for the period December 2018 to March 2019.

#### **RESOLVED:**

To note the report and actions taken or to be taken.

# 27 DRAFT INTERNAL AUDIT PLAN AND STRATEGY 2019/20 - 2021/22

Chris Williams Head of Internal Audit (RSM) introduced a report, which had been circulated prior to the meeting, reporting on planned internal audit activity for 2019/20 and a three-year strategy.

#### **RESOLVED:**

To note the report and approve the Internal Audit Plan and Strategy as documented in the report.

### 28 ANY OTHER ITEM WHICH THE CHAIR CONSIDERS URGENT.

None.

The meeting finished at 6.05 pm

Signed by Chair: Date:





### **Report to Audit Committee**

Subject: Corporate Risk Management Scorecard

Date: 28 May 2019

Author: Deputy Chief Executive and Director of Finance

#### 1. Purpose of the Report

To update members of the Audit Committee on the current level of assurance that can be provided against each corporate risk.

#### Recommendations:

#### **That Members:**

note the progress of actions identified within the Corporate Risk Register.

#### 2. Background

The current Risk Management Strategy & Framework was last considered and approved by the Cabinet in October 2017.

The purpose of the Strategy and Framework is to define how risks are managed by the Council. It provides guidance on the processes, procedures, roles and responsibilities for risk, and it sets out the context on how risks are to be managed. It defines the key role for the Audit Committee as providing independent assurance to the Council with regard to the effectiveness of the risk management framework and the associated control environment. This includes the monitoring of the framework and ensuring the implementation of all audit actions.

The Corporate Risk Register is a key enabler of the Strategy and Framework, and provides assurance on the key risks identified as corporate risks.

Existing risks identified within both the Council's corporate and operational service risk registers are subject to quarterly review by senior management and on an ongoing basis through the work of Internal Audit.

#### 3. Corporate Risk Register

This new approach has meant that significant changes have been made to the monitoring of risks and the subsequent reporting arrangements to this committee. This has meant that some of the risks included within the corporate risk register have been set at a relatively high score with the expectation that as mitigation measures are properly recorded or actions taken, then these risks should start to improve over the coming months. This is not to say that all risks will return to 'green', as mitigation measures can only go so far, and some risks may always be inherently 'red' or 'amber' as the score reflects the potential impact on the Council and the likelihood of that event occurring.

The Corporate Risk Register and supporting comments as at the end of March 2019 are appended to this report, and this includes a summary of all control gaps currently identified on the Council's Corporate Risk Register.

#### 4. Resource Implications

To be delivered within existing budgets.

#### 5. Appendices

Appendix 1 - Corporate Risk Register Monitoring - Quarter 4, March 2019

Appendix 2 - Risk Management Scoring Matrix

# Appendix 1 - Corporate Risk Register Monitoring – Quarter 4, March 2019

# 1 FAILURE TO PREVENT BUDGET OVERHEATING ONCE THE BUDGET HAS BEEN SET

**Owner: Mike Hill** 

**Current Risk and Direction of Travel: GREEN - NO CHANGE** 

#### **Definition:**

Shorter term implications of overspending budgets or not collecting as much income as forecasted. This can cause adverse impact on Council balances.

**Key Risk Driver:** Financial Impact

Raw Risk Value: Serious - £50k - £500k

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

 Gedling Plan and Budget Outturn Report 2018/19 – the report to Cabinet in May shows an underspend of £152k against the Net Council Budget and additional Business Rates and Government Grant income of £117k enabling a reduction in the required contribution from balances of £269k. The Council's budget monitoring processes are robust and highlight at the earliest opportunity any variances which need to be addressed.

There are no actions outstanding, consequently there are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

#### 2 | FAILURE TO MAINTAIN FINANCIAL INTEGRITY

Owner: Mike Hill

Current Risk and Direction of Travel: RED - NO CHANGE

#### **Definition:**

Affecting the ability of the Council to meet its financial commitments in the longer term.

**Key Risk Driver:** Financial Impact

Raw Risk Value: Critical - £1m+

#### **Corporate Risk Register Outstanding Controls:**

The Council's financial position remains extremely challenging and future funding remains uncertain but the actions completed during the quarter have resulted in an improvement in the assessed current risk level from critical to major.

Actions completed during quarter 4:

- Plans to deliver the £1.1m efficiency target which was set by Council in March 2018 were finalised at £1.35m and have now been approved by Council in March 2019;
- A full suite of budgets reports were developed, incorporating a balanced Medium Term Financial Plan 2019/20 to 2023/24 and setting out the council's funding position and the associated risks remaining due to the uncertainties surrounding the Fair Funding Review, Business Rates Retention and New Homes Bonus. The budget was approved by Council in March;
- Work was completed on a number of Dynamic Council projects i.e. procurement development, external funding register, partnerships register, pet cremation service, commercial property investment strategy.
- Monitoring of the Brexit impact, which has been recognised as a new risk to the achievement of a balanced Medium Term Financial Plan, is ongoing.

#### Actions outstanding:

- Implementation of Advertising, Sponsorship and Marketing strategies to generate additional funding;
- Ongoing delivery of budget efficiency programme.
- Continuing consideration of the Council's funding position as the uncertainties listed above unfold.

# 3 FAILURE TO PROTECT STAFF, INCLUDING HEALTH & SAFETY ISSUES

**Owner: Mike Hill** 

Current Risk and Direction of Travel: AMBER - NO CHANGE

**Definition:** 

Ineffective systems, processes and equipment that can present danger to

individuals or groups of employees.

Key Risk Driver: Health & Safety

Raw Risk Value: Major – Loss of life / major illness

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

 Parks and Street Care risk assessments have been completed, awaiting sign off by the Service Manager.

#### Actions outstanding:

- Delivery and sign off of council-wide risk assessments expected by June 2019
- Full implementation of emergency evacuation templates

# 4 FAILURE TO RECRUIT AND RETAIN STAFF, AND MAINTAINING INTERNAL CAPACITY

**Owner: Helen Barrington** 

Current Risk and Direction of Travel: AMBER - NO CHANGE

#### **Definition:**

Associated with the particular nature of each profession, internal protocols, managerial abilities, and sickness levels.

**Key Risk Driver:** Service Provision

Raw Risk Value: Serious – Significant elements of a service suspended /

reduced

#### **Corporate Risk Register Outstanding Controls:**

As a consequence of budget pressures, decreasing workforce, increasing workload and higher customer expectations we are seeing an impact on capacity and resilience which may result in a potential reduction in performance. Work is needed to help improve organisational capacity and resilience by developing the skills and abilities of key leaders and staff.

Actions completed during quarter 4:

 Agile working- a review of IT requirements to enable agile working is underway.

#### Actions outstanding:

- Development of a Benefits Statement is expected by June 2019 which will highlight the benefits of working for the Council
- Development of a Workforce Strategy by August 2019 to ensure that staff are creative, flexible and have the right skills to respond positively to the challenges that lie ahead.

# 5 FAILURE TO PROPERLY UTILISE EXISTING ICT, REACT TO TECHNOLOGY CHANGES, AND PREVENT DATA LOSS

Owner: Helen Barrington

**Current Risk and Direction of Travel: RED – NO CHANGE Definition:** 

The capacity of the Council to deal with the pace / scale of technological change, or its ability to use technology to address changing demands. Challenges over the security, storage and retention of both electronic and manual records, and data.

Key Risk Driver: Objectives

Raw Risk Value: Major – Directorate objectives not met

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

- The Abritas Housing System is currently unable to provide assurance for GDPR compliance. The required system amendments have been agreed by partners and a specification is being compiled for submission to the software provider;
- General Data Protection Regulations the delivery of the project plan to ensure that the Council responds to the requirements of the Act is nearing completion, and a positive report regarding the implementation has been given by Internal Audit;
- Ongoing implementation of the Digital Strategy which sets out a requirement that the technological solutions we invest in are used to their full potential.

#### Actions outstanding:

- Cyber Security risk assessment first draft has been considered by SLT and further information requested by SLT is being compiled;
- Abritas System as above system amendments to be specified and implemented.

#### 6 | FAILURE TO PROTECT & UTILISE PHYSICAL ASSETS

**Owner: Mike Hill** 

Current Risk and Direction of Travel: AMBER - NO CHANGE

#### **Definition:**

Buildings that are fit for purpose, safe, secure, and meet legislative requirements for fire, asbestos, and water-testing. Land, buildings and other assets to be recorded on a database.

Key Risk Driver: Health & Safety

Raw Risk Value: Major - Loss of life / major illness

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

- A programme of Condition surveys for all council-owned buildings has commenced with completion expected by March 2020.
- A refresh of the Asset Management Plan and Property Review process has commenced with completion expected by September 2019.

#### Actions outstanding:

- Fire Risk assessments to be updated and input to AssessNET by September 2019.
- Park Risk Review improvement actions arising from the risk assessment of parks assets are still to be implemented, including the adoption of risk based approach to site inspection. A tree register needs to be developed to support this work.
- Counter Terrorism Review report pending, achievable actions to be implemented by March 2020.

#### 7 FAILURE TO REACT TO CHANGES IN LEGISLATION

Owner: Helen Barrington

Current Risk and Direction of Travel: AMBER - NO CHANGE

#### **Definition:**

Associated with current or potential changes in national or European law which can lead to possible breaches of legislation. Assessing the wider

implications of new legislation on both the Council and its residents.

**Key Risk Driver:** Financial Impact

Raw Risk Value: Major - £500k - £1m

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

- General Data Protection Regulation and Data Protection Act the delivery of the project plan to ensure compliance is nearing completion. The required changes to the Abritas system have been agreed with partners, as detailed above;
- New Risk Added respond to a consultation for a new 'Resource and Waste Strategy' with possible increase in recycling requirements and consequent funding implications.

#### Actions outstanding:

 Universal Credit implementation has once again been deferred by Central Government.

# 8 FAILURE OF CONTRACTORS OR PARTNERSHIP ARRANGEMENTS - CONTRACTUAL BREACHES

**Owner: Helen Barrington** 

Current Risk and Direction of Travel: AMBER - NO CHANGE

#### **Definition:**

Associated with the failure of contractors and partnership arrangements to deliver services or products to the agreed cost and specification.

**Key Risk Driver:** Financial Impact

Raw Risk Value: Serious - £50k - £500k

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

- Procurement Support contract agreed with Bolsover DC for the provision of services for a 3 year period;
- Alternative e-procurement system assessed and negotiated with contracts due to commence in quarter 1 of 2019/20.
- Review of the Partnerships Register complete.
- · Client officer and construction management course and Permit-to-

Work training delivered.

#### Actions outstanding:

 Contract management process to be developed with the implementation of the new e-procurement system.

# 9 INABILITY TO DEFEND ONE-OFF CHALLENGES TO A COUNCIL DECISION OR NEW COMPENSATION TREND EMERGES

**Owner: Helen Barrington** 

Current Risk and Direction of Travel: GREEN - NO CHANGE

#### **Definition:**

Councils are increasingly vulnerable to judicial reviews and new compensation claims.

Key Risk Driver: Financial Impact

Raw Risk Value: Serious - £50k - £500k

#### **Corporate Risk Register Outstanding Controls:**

Actions completed during quarter 4:

 Risk assessments updates are progressing well with completion expected by the due date of June 2019.

There are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

# 10 FAILURE TO MAINTAIN SERVICE STANDARDS, CUSTOMER SATISFACTION, AND/OR MEET CUSTOMER EXPECTATIONS

**Owner: Helen Barrington** 

Current Risk and Direction of Travel: GREEN - NO CHANGE

#### **Definition:**

Related to channel shift to more digital on-line services but retaining the availability of face-to-face services. Affecting the competitiveness of the service (in terms of cost or quality) and/or its ability to deliver best value.

**Key Risk Driver:** Reputation

Raw Risk Value: Major – Adverse national publicity

#### **Corporate Risk Register Outstanding Controls:**

There are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

#### 11 | FAILURE TO PREVENT DAMAGE TO THE COUNCIL'S REPUTATION

**Owner: Karen Bradford** 

**Current Risk and Direction of Travel: GREEN - No Change** 

#### **Definition:**

Related to the Council's reaction to a specific event or issue, or generally a downturn in quality of service.

Key Risk Driver: Reputation

Raw Risk Value: Major – Adverse national publicity

#### **Corporate Risk Register Outstanding Controls:**

Quarterly monitoring of performance information by SLT is an embedded process and timely management action is taken to address any service quality issues arising.

There are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

# 12 FAILURE TO REACT TO AN ENVIRONMENTAL INCIDENT OR MALICIOUS ACT

**Owner: Karen Bradford** 

Current Risk and Direction of Travel: GREEN - NO CHANGE

#### **Definition:**

Council reaction to a natural occurrence e.g. widespread flooding, or other events such as fire and explosions.

**Key Risk Driver:** Reputation

Raw Risk Value: Major – Adverse national publicity

**Corporate Risk Register Outstanding Controls:** 

Actions outstanding at Quarter 4:

- Business Continuity Policy created and awaiting SLT sign off;
- Review of Business Continuity plans to be completed during 2019/20.

There are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

#### 13 | FAILURE TO REACT TO SOCIO-ECONOMIC TRENDS

**Owner: Karen Bradford** 

**Current Risk and Direction of Travel: GREEN- NO CHANGE** 

**Definition:** 

Relating to the effects of changes in demographic, residential, or socioeconomic trends on the Council's ability to meet its objectives.

Key Risk Driver: Reputation

Raw Risk Value: Serious—Adverse regional publicity

#### **Corporate Risk Register Outstanding Controls:**

The Senior Leadership Team receives economic indicator reports on a biannual basis that reports over the themes of homelessness, new homes, benefits and income, and local economy. SLT reflect on these demographic trends and ensure they are fully reflected in service planning processes to ensure needs continue to be met.

There are currently no outstanding control gaps in the strategic or operational risk registers relating to this corporate risk.

# HIGH RISK AUDIT RECOMMENDATIONS RAISED IN PREVIOUS YEARS BUT NOT YET IMPLEMENTED:

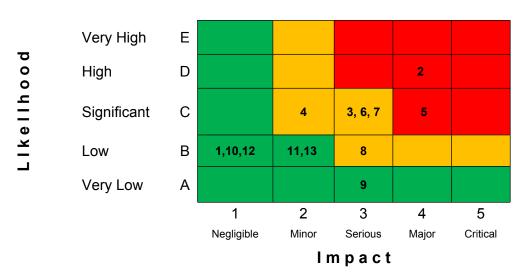
There are no high risk audit recommendations from previous years that have not been addressed and implemented.

# HIGH RISK AUDIT RECOMMENDATIONS RAISED IN THIS FINANCIAL YEAR:

There have been none reported during 2018/19.

### **APPENDIX 2 - RISK MANAGEMENT SCORING MATRIX**

Date refreshed: 31 December 2018





### **Report to Audit Committee**

**Subject:** Progress on the Action Plan Determined by the Annual

**Governance Statement 2017/18** 

Date: 28 May 2019

Author: Deputy Chief Executive and Director of Finance

#### 1. Purpose of the Report

To update members of the Audit Committee on the achievement of specific actions outlined within the Annual Governance Statement 2017/18.

#### Recommendations:

#### That Members:

 note the progress of actions identified within the Annual Governance Statement 2017/18.

#### 2. Background

The Audit Committee held on 24 July 2018 received a report on the Annual Governance Statement 2017/18, which included specific improvement actions to be addressed during 2018/19.

There were a total of five specific actions approved, and the progress made on these throughout the year is as follows:

- Constitutional Changes Partially completed –A review group was established as part of the *Dynamic Council* programme and updates to a number of sections of the Constitution have been drafted and considered by the Dynamic Council Programme Board. These need further consideration by SLT before being presented to Members.
- Commercialisation Partially completed this has significantly progressed with a new Commercial Property Investment Strategy being approved by full Council in April 2019; a new partnership arrangement which is delivering improved procurement arrangements with a detailed contracts register and

work programme; a new pet cremation service launched on 1 April 2019; an additional commercial arborist team; full review of fees and charges and the identification of new income streams; and investment in the Local Authority Property Fund.

- Member and Officer Training completed training on the General Data Protection Regulations was delivered in year.
- Health and Safety Risk Assessments completed the new Assessnet system has been rolled out and training provided to all managers. So far there are 600 electronic risk assessments on the system, and there is an ongoing requirement to periodically update them.
- External Economy completed this action related to the delivery of a balanced Medium Term Financial Plan which was approved by full Council on 4 March 2019. However the challenge still remains to implement and deliver the approved budget efficiency actions.

#### 3. Resource Implications

There are no direct financial implications arising from this report.

#### 4. Appendices

None.

### Agenda Item 6



### **Report to Audit Committee**

Subject: Internal Audit Progress Report 2018/19

Date: 28 May 2019

Author: Chris Williams – Head of Internal Audit (RSM) / Mike Hill – Deputy Chief

**Executive** 

#### 1. Purpose of the Report

To summarise the outcome of the internal audit activity completed by the RSM Internal Audit Team for the period March 2019 to May 2019.

#### **Recommendations:**

#### **That Members:**

receive the report and note actions taken or to be taken.

#### 2. Background

The internal audit plan 2018/19 was approved by Audit Committee on 20 March 2018. This report provides a summary update on all the final reports issued by RSM in the period March 2019 to May 2019 and highlights associated key findings and any concerns identified in any work in progress.

#### 3. Proposal

The reports and findings considered at this Audit Committee are detailed in the appendix and include:

#### **2018/19 Reports**

- 15.18/19 Follow Up 2;
- 18.18/19 Cash and Banking;
- 19.18/19 Property Investment, Miscellaneous Properties and Facilities Management; and
- 20.18/19 Contract and Procurement.

Members of the Audit Committee are asked to note that the RSM conclusion of the Follow Up 2 audit is that the Council has demonstrated "poor progress" in implementing agreed management actions. This was very concerning for the Senior Leadership Team and immediate action has been taken to address this matter. The Deputy Chief Executive can now confirm that out the 17 recommendations made, 13 have now been actioned, 3 have not yet reached the agreed implementation date, and an urgent reminder has been issued for the 1 that was not delivered before the agreed date.

#### 4. Resource Implications

The internal audit plan is delivered within the approved budgets.

#### 5. Appendices

RSM Internal Audit Progress Report.

### **GEDLING BOROUGH COUNCIL**

**Internal Audit Progress Report 2018/19** 

**Audit Committee** 

28 May 2019

This report is solely for the use of the persons to whom it is addressed.

To the fullest extent permitted by law, RSM Risk Assurance Services LLP will accept no responsibility or liability in respect of this report to any other party.



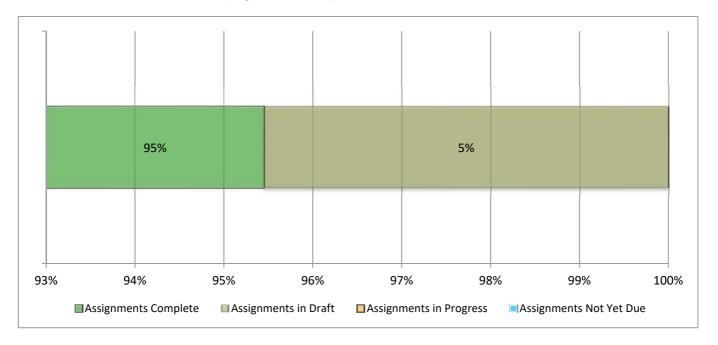
### **CONTENTS**

1	Introduction	. 2
	Reports considered at this Audit Committee	
3	Looking ahead	. 6
4	Other matters	. 7
Αp	pendix A: Internal audit assignments completed to date	. 8
Fo	or further information contact	10

### 1 INTRODUCTION

The internal audit plan for 2018/19 was approved by the Audit Committee on 20 March 2018. Below provides a summary update on progress against that plan and summarises the results of our work to date.

Please see chart below for current progress with the plan.



# 2 REPORTS CONSIDERED AT THIS AUDIT COMMITTEE

This table informs of the audit assignments that have been completed and the impacts of those findings since the last Audit Committee held. The Executive Summary and Key Findings of the assignments below are attached to this progress report.

Assignments	Status	Opinion issued	Actions agreed		
			Н	M	L
Follow Up Visit 2 (15.18/19)	Final	Poor Progress	0	6	11
Cash and Banking (18.18/19)	Final	No assurance Purtial assurance Substantial assurance	0	1	3
Property – Investment, Miscellaneous Properties and Facilities Management (19.18/19)	Final	No assurance Partial assurance Substantial assurance	0	0	2
Contract and Procurement (20.18/19)	Final	No assurance Reasonable assurance Substantial assurance	0	1	1

### 2.1 Impact of findings to date



#### Follow Up Visit 2 (15.18/19)

Conclusion: Poor Progress Made
Impact on Annual Opinion: Negative

As a result of our testing, we identified that six 'medium' and 11 'low' priority management actions had not been implemented or had been partially implemented. As a result, the management actions concerned have been re-iterated and a revised implementation date set.

The medium priority management actions relate to:

- Charges for the use of Brickyard and Burton Road Community Centres, require review and updating and a new pricing strategy more tailored to those sites, implemented.
- A Lone Working Risk Assessment has not been completed for all Community Centre Managers.
- General Risk Assessments have not been completed at all Community Centres.
- Quarterly Sundry Debtor reconciliations are not always completed in timely manner and are not always independently reviewed.
- Housing Needs Rent Reconciliations are not always completed in timely manner and are not always independently reviewed.
- The Partnerships Register requires reviewing and updating.



#### **Cash and Banking (18.18/19)**

Conclusion: Substantial Assurance Impact on Annual Opinion: Positive

As a result of our testing, we have raised one 'medium' and three 'low' priority management actions and these were agreed by management.

The 'medium' priority management action is in relation to:

• At Arnold Market, the spreadsheet recording attendance by traders is not always reconciled to the receipts issued/cash collected.

Full details of the 'low' priority management action is included in the Executive Summary and Action Plan, attached as an appendix, at the rear of this report.



#### Property Investment, Miscellaneous Properties and Facilities Management (19.18/19)

Conclusion: Substantial Assurance Impact on Annual Opinion: Positive

As a result of our audit testing, we have raised two 'low' priority management actions and these were agreed by management.

Full details of the two 'low' priority management actions are included in the Executive Summary and Action Plan, included as an appendix at the rear of this report.



#### Contracts and Procurement (20.18/19)

Conclusion: Substantial Assurance Impact on Annual Opinion: Positive

As a result of testing, we have raised one 'medium' and one 'low' priority management actions and these were agreed with management.

The medium management action is in relation to:

• Through testing of a sample of 20 contracts selected from the contracts register it was confirmed that in one instance there is no evidence of a signed contract being in place with the supplier. The contract is valued at £163,000 and was entered into as part of a Framework call-off. Furthermore, it was established that there were inconsistencies in the storage and recording of contracts. Testing of the same sample of 20 contracts identified two which the Legal Team were not aware of and did not hold any record of, one being the aforementioned Framework call-off and the other relating to car parking pay and display machines.

### **3 LOOKING AHEAD**

Assignment area	Timing per approved IA Plan 2018/19	Status	Target Audit Committee
Strategic Fraud Risk Assessment	Quarter 4	Draft report issued	28 May 2019

### 4 OTHER MATTERS

### 4.1 Changes to the audit plan

There have been no changes made to the audit plan since the previous Audit Committee.

### 4.2 Quality Assurance and Continual Improvement

To ensure that RSM remains compliant with the PSIAS framework we have a dedicated internal Quality Assurance Team who undertake a programme of reviews to ensure the quality of our audit assignments. This is applicable to all Heads of Internal Audit, where a sample of their clients will be reviewed. Any findings from these reviews being used to inform the training needs of our audit teams.

The Quality Assurance Team is made up of: Ross Wood (Manager, Quality Assurance Department) with support from other team members across the Department. All reports are reviewed by James Farmbrough as the Head of the Quality Assurance Department.

This is in addition to any feedback we receive from our post assignment surveys, client feedback, appraisal processes and training needs assessments.

### 4.3 Post Assignment Surveys

We are committed to delivering an excellent client experience every time we work with you. Your feedback helps us to improve the quality of the service we deliver to you. Currently, following the completion of each product we deliver we attached a brief survey for the client lead to complete.

We would like to give you the opportunity to consider how frequently you receive these feedback requests; and whether the current format works. Options available are:

- After each product (current option);
- Monthly / quarterly / annual feedback request; and

Executive lead only, or executive

# APPENDIX A: INTERNAL AUDIT ASSIGNMENTS COMPLETED TO DATE

Report previously seen by the Audit Committee and included for information purposes only:

Assimment	01-1	Opinion issued	Actions agreed			
Assignment	Status		Н	M	L	
Mail Room (1.18/19)	Final	Portide Profession Pro	0	0	3	
Customer Services and One Stop Shop Areas (2.18/19)	Final	NO. Period estudiates Personale subdetantial accuration	0	0	1	
Gedling Country Park Visitor Centre (3.18/19)	Final	Patini Patinini Patinini Salatarini Salatari	0	0	1	
Community Centres (4.18/19)	Final	Perial students (Substantial accordance)	0	4	1	
Reconciliations (5.18/19)	Final	Perial Students of	0	2	6	
Follow Up 1 (6.18/19)	Final	Reasonable Progress	0	1	4	
Main Accounting System (7.18/19)	Final	Palini Passonaria Salatardia Antoriare Salatardia Salat	0	0	2	
Corporate Governance (8.18/19)	Final	NO. Plant along the plant are a second of the plant are a second or a second o	0	1	2	

	Status	Opinion issued	Actions agreed			
Assignment			Н	M	L	
Payroll and Expenses (9.18/19)	Final	Partial Patentials Statement Stateme	0	0	1	
NNDR (10.18/19)	Final	No Purisi Associated Asociated Associated Associated Associated Associated Associated As	0	1	1	
Health and Safety (11.18/19)	Final	No. Particle Assertation Scientific assertation (Scientific assertation)	0	3	1	
Grounds Maintenance, Parks and Open Spaces (12.18/19)	Final	No. Particle Assertation Scientific Assertation Assertation - +	0	2	3	
Landlord Licensing (13.18/19)	Final	No Partial sessioners Respondible sessioners	0	1	1	
Development Management (14.18/19)	Final	No Partial escurance Resonable assurance	0	0	4	
Risk Management (16.18/19)	Final	No Partial enterance Resource Substantial enterance	0	0	0	
General Data Protection Regulation (GDPR) Governance (17.18/19)	Final	Advisory	Seven management actions to consider.			
IT Review – Ethical Phishing Campaign	Final	Advisory	Three management actions to consider			

### FOR FURTHER INFORMATION CONTACT

Chris Williams, Head of Internal Audit

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Our report is prepared solely for the confidential use of Gedling Borough Council, and solely for the purposes set out herein. This report should not therefore be regarded as suitable to be used or relied on by any other party wishing to acquire any rights from RSM Risk Assurance Services LLP for any purpose or in any context. Any third party which obtains access to this report or a copy and chooses to rely on it (or any part of it) will do so at its own risk. To the fullest extent permitted by law, RSM Risk Assurance Services LLP will accept no responsibility or liability in respect of this report to any other party and shall not be liable for any loss, damage or expense of whatsoever nature which is caused by any person's reliance on representations in this report.

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We have no responsibility to update this report for events and circumstances occurring after the date of this report.

RSM Risk Assurance Services LLP is a limited liability partnership registered in England and Wales no. OC389499 at 6th floor, 25 Farringdon Street, London EC4A 4AB.

### FOLLOW UP 2 - EXECUTIVE SUMMARY

#### 1.1 Introduction

As part of the approved internal audit periodic plan for 2018/19 we have undertaken a review to follow up progress made by the Council to implement the previously agreed management actions. The audits considered as part of the follow up review were:

- 15.17/18 Debtors and Debt Recovery;
- 20.17/18 Capital Accounting and Asset Management;
- 23.17/18 Housing Needs;
- 24.17/18 Follow Up 2;
- 1.18/19 Mail Room;
- 2.18/19 Customer Services and One Stop Shop;
- 3.18/19 Gedling Country Park Visitor Centre;
- 4.18/19 Community Centres;
- 5.18/19 Reconciliations;
- 6.18/19 Follow Up 1; and
- 7.18/19 Payroll and Expenses.

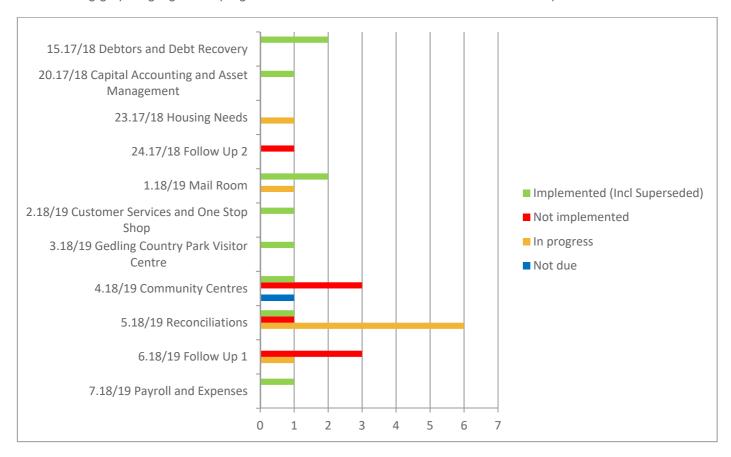
The 28 management actions considered in this review comprised of eight 'medium' and 20 'low' actions. Concentrating on the actions classified as 'medium', the focus of this review was, to provide assurance that all actions previously made have been adequately implemented. For actions categorised as 'low' we have accepted management's assurance regarding their implementation.

#### 1.2 Conclusion

Taking account of the issues identified in the remainder of the report, in our opinion Gedling Borough Council has demonstrated **poor progress** in implementing agreed management actions.

We have reiterated management actions where these have not yet been implemented. In addition, we have made new management actions where appropriate; these are detailed in section 2 of this report.

The following graph highlights the progress made on the actions that have been followed up:



# 1.3 Progress on actions

Implementation status by review	Numbe r of actions		Status of manage				
	agreed	Implemented (1)	Implementation ongoing (2)	Not implemented (3)	Superseded (4)	Not yet due (5)	Confirmed as completed or no longer necessary (1)+(4)
15.17/18 Debtors and Debt Recovery	2	1	0	0	1	0	2
20.17/18 Capital Accounting and Asset Management	1	0	0	0	1	0	1
23.17/18 Housing Needs	1	0	1	0	0	0	0
24.17/18 Follow Up 2	1	0	0	1	0	0	0
1.18/19 Mail Room	3	2	1	0	0	0	2
2.18/19 Customer Services and One Stop Shop	1	1	0	0	0	0	1
3.18/19 Gedling Country Park Visitor Centre	1	1	0	0	0	0	1
4.18/19 Community Centres	5	1	0	3	0	1	1
5.18/19 Reconciliations	8	1	6	1	0	0	0
6.18/19 Follow Up 1	4	0	1	3	0	0	0
7.18/19 Payroll and Expenses	1	1	0 Page 38	0	0	0	1

Implementation status by	Numbe r of		Status of manage				
management action priority	actions agreed	Implemented (1)	Implementation ongoing (2)	Not implemented (3)	Superseded (4)	Not yet due (5)	Confirmed as completed or no longer necessary (1)+(4)
Low	20	7	9	2	2	0	9
Medium	8	1	0	6	0	1	1
Totals	28	8	9	8	2	1	10

# 2 FINDINGS AND MANAGEMENT ACTIONS

This report has been prepared by exception. Therefore, we have included only those actions graded as 2 and 3. Each action followed up has been categorised in line with the following:

Status	Detail De
1	The entire action has been fully implemented.
2	The action has been partly though not yet fully implemented.
3	The action has not been implemented.
4	The action has been superseded and is no longer applicable.
5	The action is not yet due.

# Page

4.	19 Community Centres								
Ref	Management action	Original date	Original priority	Audit finding	Current status	Updated management action	Priority issued	Revised date	Owner responsible
4	We will review prices for Brickyard and Burton Road Community Centres with a view to implementing a pricing strategy more tailored to those sites.	31 December 2018	Medium	Discussion with the Community Centre Manager – Community Relations confirmed the prices for Brickyard and Burton Road Community Centres are due to be refreshed prior to the start of the new financial year. It is proposed that the current discounted prices will become the standard pricing across both centres.	3	We will review prices for Brickyard and Burton Road Community Centres with a view to implementing a pricing strategy more tailored to those sites.	Medium	31 March 2019	Service Manager – Community Relations
5	We will create a lone working risk assessment for the whole service area as part of a separate Lone Working Policy. Consideration will be	31 January 2019	Medium	Discussion with the Community Centre Manager – Community Relations confirmed that this action has not yet been completed.	3	We will create a lone working risk assessment for the whole service area as part of a separate Lone Working Policy.	Medium	31 March 2019	Service Manager  – Community Relations

	given to how to bridge the gap in Skyguard provisions.					Consideration will be given to how to bridge the gap in Skyguard provisions.			
6	We will review and update the general risk assessments for Community Centres to ensure they are maintained on file, accessible to staff, and still fit for purpose. Going forward, we will also implement an annual review of them to maintain an audit trail.	31 October 2018	Medium	Discussion with the Community Centre Manager – Community Relations confirmed that this action has not yet been completed. Once all general risk assessments for the Community Centre have been reviewed, they will be transferred to the AssessNET portal.	3	We will review and update the general risk assessments for Community Centres to ensure they are maintained on file, accessible to staff, and still fit for purpose. Going forward, we will also implement an annual review of them to maintain an audit trail.	Medium	30 June 2019	Community Centre Manager – Community Relations

10	Quarterly Sundry Debtors Reconciliations will be prepared, independently reviewed and approved in	2018	Medium	Reconciliations are completed on a quarterly basis and are prepared by Principal Finance Business Partner.  At the time of audit, the quarter one	3	The reconciliation for Sundry Debtors, Sundry Debtors Cash and Sundry	Medium	31 July 2019	Service Manager - Revenues and Welfare Support Principal Finance
	a timely manner.  At the time of audit, the quarter one 2018/19 reconciliation had not yet been produced and completed.  Quarter two 2018/19 reconciliation was completed on 29 August 2018. Review of the reconciliation confirmed that it had not been independently reviewed.			2018/19 reconciliation had not yet		Debtors Refunds are all part of the same reconciliation and			Business Partner
			not separate. The reconciliations process will be undertaken by the Revenues Clerical						
Page 42				Quarter three 2018/19 reconciliation was in progress at the time of audit.	n co a r u F L tl b n a T v f f F F	Officer. The check, challenge and authorisation of the reconciliation will be undertaken by the Revenues Team Leader. This part of the reconciliation will be completed no more than 21 days after the period end. The reconciliation will then be forwarded to a Finance Business Partner who will then peer review no later than 28 days after the period end.			
13	Housing Need Rents Reconciliations will be completed in a timely	31 August 2018	Medium	Reconciliations are prepared by the Assistant Finance Business Partner.  Quarterly reconciliations of Housing	2 Housing Need Rents Reconciliations will be completed in a	Medium	31 July 2019	Principal Finance Business Partner	
	manner as well as being signed and dated by the relevant preparer and	d dated by the		timely manner and evidence retained that they have been					
	independent reviewer.			Testing found the following:		independently			
				<ul> <li>The quarter one 2018/19 reconciliation had not been</li> </ul>		reviewed and verified.			

- signed and dated by the relevant preparer and reviewer;
- The quarter two 2018/19 reconciliation had not been signed and dated by the relevant preparer and reviewer; and
- Quarter three 2018/19 reconciliations were in progress at the time of the audit.

16	A review of the partnerships register will take place to ensure that only current partnerships are included.	31 October 2018	Medium	Discussion with the Service Manager - Community Relations confirmed that this action has not yet been implemented. The current partnership register will be circulated amongst Service	3	A review of the partnerships register will take place to ensure that only current partnerships are included.	Medium	31 May 2019	Service Manager - Community Relations
10	Consideration will be made into whether the level of reporting currently undertaken is appropriate and whether the register needs to be reported to Audit Committee / members as well.			Managers to determine current partnerships and those no longer active.  Once the cleansing exercise has been completed, the register will be presented to Senior Leadership Team (SLT) for approval. SLT will also make a decision as to whether the register needs to be reported to Audit Committee.		Consideration will be made into whether the level of reporting currently undertaken is appropriate and whether the register needs to be reported to Audit Committee / members as well.			
age 44									

# CASH AND BANKING - EXECUTIVE SUMMARY

#### 1.1 Background

A review of Cash and Banking was done at Gedling Borough Council ('the Council') as part of the approved internal audit periodic plan for 2018/19. The audit focused on Arnold Market, the kiosk, the five Leisure Centres and the theatre.

#### Arnold Market

The Council acquired the market in July 2018 and the first Council-managed market day was held on Friday 13 July 2018. A regular market is held every Tuesday, Wednesday and Saturday and a weekly flea market during the summer months. The market is managed by the Estates Team and there are two part-time Estates Technical Officers who job share. Regular traders are listed on a register and are invoiced on a monthly basis at the rate of £20 per stall per session. Council officers visit each session to record attendance and this information is entered on to the trader register to calculate the amount due to be invoiced. Invoices are able to be paid in a number of ways and are managed as part of the sundry debt recovery process by the Revenues Team. Flea market stalls are charged at £12 per stall per session and are payable in cash in person at the market. Traders pay the Council officer who issues a receipt and trading licence then passes the takings to the Pubic Protection Team who returns it to the Council offices. The Estates Team deposit the cash in the in the kiosk machine the next day.

#### Kiosk

The kiosk is a self-service machine which resembles an ATM and is located in the Council's main reception area. Customers use the kiosk to make payments for a range of services and can use cash, card or deposit cheques without needing to wait for a member of staff. When making a payment customers are presented with options to select what service they are paying for, they are then required to enter a reference or invoice number which the Civica finance system later uses to allocate the payment to the customer's account. If an incorrect reference number is quoted during the payment process the system puts the payment into a suspense account until it can be identified and manually allocated by Revenues staff. A float of £1,000 is maintained in the kiosk which is topped up twice per day. Cash and cheques paid into the kiosk are cashed up on a daily basis and securely stored until they are collected and taken to the bank by security agents. There are three collections per week from the main Council offices and a receipt is received for each collection.

#### Leisure Centres

The five Leisure Centres were visited as part of this audit; Arnold, Calverton, Carlton Forum, Redhill and Richard Herrod.

Each of the Council's Leisure Centres are responsible for the daily reconciliation of actual income to the control 'Z' readings, produced by the cash register system. Daily income reconciliations are carried out and copies are forwarded to Finance, who reconcile the cash received in the bank statement to the daily income summary. Security Plus collect the income from each Leisure Centre and ensure that it is banked, timely and securely. Income and Banking records for the month of December 2018 were reviewed to ensure consistent practices were in place across all Leisure Centres.

#### **Theatre**

Theatre payments are made either in person at Arnold Leisure Centre which is located next to the theatre, or online. In-person payments are included as part of Arnold Leisure Centre processes, including receipting and cash collection. Customers are only able to make online bookings by lagging in online accounts.

#### 1.2 Conclusion

Through review of the control framework surrounding Cash and Banking processes at Gedling Borough Council we have established that controls are well designed and consistently complied with. However, weaknesses have been identified resulting in the agreement of one 'medium' and three 'low' priority management actions.

#### Internal audit opinion:

Taking account of the issues identified, the Council can take substantial assurance that the controls upon which the organisation relies to manage the identified risk(s) are suitably designed, consistently applied and operating effectively.



# 1.3 Key findings

The key findings from this review are as follows:

- Financial Regulations form part of the Council's Constitution which was last updated on 27 March 2018 and is available to all staff and members of the public on the Council's website. High level key controls relating to cash and banking are documented.
- Procedure notes are available to staff regarding cash handling in each of the four areas within the scope of the audit.
- Cash payments for theatre bookings are made at Arnold Leisure Centre which is located next to the theatre. These payments are included within the Leisure Centre's daily cash-up and cash collection processes.
- Arnold Market is held three times per week and regular traders are invoiced on a monthly basis based on attendance registers kept by the Estates Team.
- Flea market traders pay £12 cash to Council officers or Council agency staff in person at the market. Receipts are
  issued, and the cash is returned to Council offices to be paid into the kiosk. Testing of the December 2018
  Christmas flea market confirmed that the amount of cash collected as per the receipts and market register matched
  the amount paid into the kiosk.
- Daily cash-up processes are completed at the Leisure Centres (including theatre) and kiosk (including flea market). Leisure Centre and theatre expected income is reconciled to actual income on a weekly basis by the Finance Team.
- Cash is securely stored in locked safes until it is collected by a contracted Collection Agent for transporting to the bank. A current insurance policy is in place to protect the Council against losses of cash and cheques. Observation of the safe confirmed that the insured value was not exceeded.
- Receipts are issued to customers for payments made in each of the areas.
- Online and kiosk payments are automatically allocated to the correct account based on the reference number
  quoted during the payment process, such as the invoice number. Payments quoting invalid reference numbers are
  held in a suspense account and manually allocated by the Revenues Team. Leisure Centre and flea market
  payments do not need to be allocated to a customer account. Online theatre bookings can only be made by the
  customer logging into their Gedling Leisure accountage 46

#### Areas identified for improvement:

#### Arnold Market

- The Arnold Market procedure note could be made more robust with the addition of further details. For example, the procedure note states that receipts should be reconciled to the amount banked but does not state where this is checked to i.e. the bank statement, the finance system or the kiosk.
- Regular market The register sheets used to record market attendance are inconsistent in format and do not
  necessarily capture all relevant information, such as the number of stalls sold to each trader. Actual attendance is
  not always clear from the registers. Testing of the 12 regular traders in December 2018 identified that three of the
  invoices raised did not match the registers. It is considered that the invoices are correct as none have been
  disputed and that the problem is in the format of recording attendance.
- Flea market Two monitoring spreadsheets are kept by the Estates Team but they both capture the same
  information; number of stalls sold at each market session. One also includes the expected income for each session
  based on the attendance. Inconsistencies were identified in the number of stalls recorded on each spreadsheet and
  with the value of receipts issued. Fifteen flea market sessions are included on the spreadsheets, for three of these
  the amount of cash paid into the kiosk was greater than the value of the receipts indicating that receipts either had
  not been issued to some customers or showed incorrect values.

#### Leisure Centres

- Carlton Forum Leisure Centre Income Return and Daily Bank Analysis Sheets were not signed on three of the 27 working days in December 2018 to evidence who it was prepared by.
- Daily Income Cash-Up Sheets; Arnold 2/27 sheets had not been signed; Carlton Forum 1/27 sheets had not been signed; Richard Herrod 4/29 sheets had not been signed.
- Cash collection receipts which are provided by the security Collection Agent are not consistently kept on file at Carlton Forum Leisure Centre. Collections take place twice per week meaning there would have been eight collections in December 2018 however, only three collection receipts were on file.

# 1.4 Additional information to support our conclusion

The following table highlights the number and categories of management actions made. The detailed findings section lists the specific actions agreed with management to implement.

Risk	Control design not effective*		Non- compliance with controls*		Agree Low	d manageme Medium	ent actions High
Failure to prevent budget overheating once the budget has been set (Risk Register: 1)	0	(7)	2	(7)	2	0	0
Failure to maintain financial integrity (Risk Register: 2)	0	(6)	2	(6)	1	1	0
Total					3	1	0

<sup>\*</sup> Shows the number of controls not adequately designed or not complied with. The number in brackets represents the total number of controls reviewed in this area.

# 2 DETAILED FINDINGS

Categorisati	on of internal audit findings
Priority	Definition
Low	There is scope for enhancing control or improving efficiency and quality.
Medium	Timely management attention is necessary. This is an internal control risk management issue that could lead to: Financial losses which could affect the effective function of a department, loss of controls or process being audited or possible regulatory scrutiny/reputational damage, negative publicity in local or regional media.
High	Immediate management attention is necessary. This is a serious internal control or risk management issue that may lead to: Substantial losses, violation of corporate strategies, policies or values, regulatory scrutiny, reputational damage, negative publicity in national or international media or adverse regulatory impact, such as loss of operating licences or material fines.

This report has been prepared by exception. Therefore, we have included in this section, only those risks of weakness in control or examples of lapses in control identified from our testing and not the outcome of all internal audit testing undertaken.

Päge 4	Control	Adequate control design	Controls complied with	Audit findings and implications	Priority	Action for management	Implementation date	Responsible owner
Kesk:	Failure to maintain finance	cial integrity	(Risk Regist	er: 2)				
4	Income received is reconciled to the amount of income expected in order to verify whether the expected amount of income has actually been received by the Council.  Arnold Market - a register of traders is completed and compared to the finance system.  Kiosk - daily cash counts are performed	Yes	No	Arnold Market  Flea market - cash  The Property Surveyor maintains a spreadsheet to track flea market attendance and the number of stalls at each session and the Estates Technical Officer keeps a record of flea market traders, number of stalls and income but there is no evidence of the reconciliation to the kiosk being performed. Attendance at the December one-off Christmas market has not been captured on the spreadsheets.	Medium	a) Staff collecting cash from flea market traders will be reminded to write receipts fully and clearly. b) Both flea market attendance monitoring spreadsheets will be consolidated and used to prepare the reconciliations between the number and value of receipts issued, the number of licences issued and the kiosk Payments Fund report.	30 April 2019	Estates Technical Officer

Ref	Control	Adequate control design	Controls complied with	Audit findings and implications	Priority	Action for management	Implementation date	Responsible owner
	and signed by two people.			Review of the monitoring spreadsheets identified:		Evidence of reconciliation preparation and of		
	Leisure Centres and Theatre - the Finance Team perform weekly reconciliations between leisure centre cash up sheets and system reports.			<ul> <li>5/15 market sessions there are discrepancies in the number of stalls held between the two spreadsheets;</li> </ul>		independent review will be documented and kept on file. Discrepancies identified will be investigated.		
				<ul> <li>4/15 are not included on the Estates Technical Officer's spreadsheet;</li> </ul>	investigated.	invostigatou.		
TI				<ul> <li>3/15 the number of stalls sold as per the receipt book does not match either of the spreadsheets; and</li> </ul>				
Page 50				3/15 the value of income as per the receipts was less than the amount paid into the kiosk, suggesting that receipts have not been issued to all customers or that the receipts have incorrect values recorded.				
					Flea market cash is reconciled to the amount deposited into the kiosk and the number of receipts issued but this is not formally documented or recorded and there is no evidence of independent review.			
				Without an independent review of the reconciliation there is a risk that any discrepancies are not identified and rectified which could lead to financial loss and reputational damage.				

# PROPERTY – INVESTMENT, MISCELLANEOUS PROPERTIES AND FACILITIES MANAGEMENT - EXECUTIVE SUMMARY

### 1.1 Background

We carried out an audit of the Council's arrangements for managing its property and land portfolio, as part of the agreed internal audit plan for 2018/19.

The Council's Property Services Team is responsible for the management and development of the Council's property portfolio. This includes all operational and non-operational land owned by the council and it is currently valued at a net book value of £23,790,000. Operational land includes all of the Council's offices, depots, leisure centres and public parks. Non-operational land includes a large number of small parcels of land including: tracks and footpaths; open spaces and vision splays. The Council also holds a number of properties that are let on a commercial basis. These provide a rental income to the Council of approximately £120,000 per annum. When practical, surplus non-operational land is disposed of on the open market. All land and property is revalued every two years; in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. A recent, significant disposal of land was completed on 30 April 2018, when land at Teal Close was sold for £2,847,000.

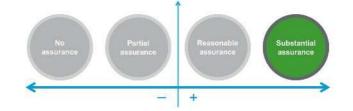
The Council has recently approved its 'Commercial Property Investment Strategy. The objective is to enable the Council to invest in commercial property opportunities, providing both a rental income stream and capital value appreciation. With the current low level of interest rates, it is likely that commercial property rents will generate a greater rate of return on capital invested. The Commercial Property Investment Strategy has identified three strands of different opportunities. Each strand will have their own detailed implementation strategy, but at present; only strand one has been developed in detail. Strand one relates to the acquisition of commercial properties, in order to produce a net financial return after charging costs and loan repayments. A property selection criterion and the framework within which a property will be purchased, held and sold is defined. An initial budget of £5million, for investment has been agreed. Properties that are most likely to produce the returns required by GBC, are typically situated in prime locations, with the ability to be let on long leases to quality tenants with a good covenant strength.

#### 1.2 Conclusion

Through review of the control framework surrounding the managing of the Council's property and land portfolio we have concluded that controls are well designed and consistently complied with. However, weaknesses have been identified from our audit testing undertaken from which we have agreed with management and raised two 'low' priority management actions.

#### Internal audit opinion:

Taking account of the issues identified, the Council can take substantial assurance that the controls upon which the Council relies to manage the identified risks are suitably designed, consistently applied and operating effectively.



# 1.3 Key findings

The key findings from this review are as follows:

 The Council has put in place detailed procedural guidance notes to assist staff when managing its property and land portfolio.

Page 51

- A detailed register of all land and property owned by the Council is maintained up to date. It identifies location and
  includes brief details of each property or land owned. The register is available on the intranet for all staff to access
  as necessary.
- All land owned by the Council is clearly identified, with appropriate deeds and supporting records in place and work is progressing to ensure that all owned land is registered at the Land Registry.
- For new tenancies, the actual rent to be charged is advertised alongside the advertising of the availability of the property. Full details of the agreed rent and the payment pattern e.g. monthly or quarterly; are specified in the signed lease agreement between the Council and the tenant.
- Rents are reviewed and adjusted as necessary, at the scheduled rent review date, specified in the lease
  agreement or when the lease is renewed, either with existing tenant or with a new tenant. When rents are
  reviewed, a bench-marking exercise of comparable properties and the rent currently being charged is carried out,
  to ensure that the new rent is set at a competitive and sustainable level.
- New tenants must complete an Application Form and proceed through a vetting process, to confirm that they are
  suitable tenants and are able to sustain their tenancy. References are obtained (one personal and one business)
  and a Bankers reference is obtained. A check is carried out to confirm that the prospective tenant can meet the
  monthly rent and business rates charges. If considered necessary, the tenant will be required to provide a
  refundable deposit or will be asked to provide a guarantor.
- Details of the rent to be charged are taken from the lease agreement and are entered into the Civica system, which generates a monthly or quarterly invoice direct to the tenant. The charging period, monthly or quarterly is as specified in the lease agreement. The Council's Income Recovery Unit carries out all credit control functions including the chasing and recovery of arrears.
- A Commercial Property Investments Strategy has been devised and is reviewed and approved by Cabinet. This
  identifies the types of commercial property that can be acquired as an investment, sets the budget available for
  investment and sets out the target rates of return that should be generated, in terms of rental income and capital
  appreciation. Appropriate due diligence arrangements are in place to ensure that the Council follows an established
  investment appraisal and approval process and acquires a good and marketable title in the property acquired.
- All disposals of the Council's property assets are appropriately authorised and are processed by the Council's Legal Department, who carry out all necessary conveyancing duties.
- All land and property owned by the Council is fully insured, for all risks and up to full replacement value.
- Maintenance Contracts are in place with approved suppliers to ensure that key equipment including health and safety critical items; are maintained to the appropriate standard and are tested, with relevant safety certificates being provided in accordance with legislative requirements. This ensures that key equipment including lifts, fire alarms and emergency lighting are all maintained and tested to specified standards.
- Although it was identified that there were no formal procedures in place for the walking of boundaries and physical
  inspection of land not in regular use: to confirm that it remains secure, that there is no encroachment by neighbours
  and that there are no health and safety hazards present for which the Council, as landowner, would be deemed
  liable; it was agreed that although this would be best practice to do, the Council does not have the resources
  available to undertake this task.

As a result of our audit testing, we identified minor control weaknesses and as a result; we have agreed two 'low' priority management actions. These relate to:

- A current Asset Management Strategy is not in place.
- The Council does not have any current condition surveys regarding any of the properties owned. We confirmed that
  only one property has been surveyed in the last five years. Without current condition survey reports, there is a risk
  that the Council is not aware of deteriorating components that could affect the structure or sustainability of its
  property assets. Consequently, there is a greater likelihood of component failure making unexpected reactive
  repairs necessary, which may prove expensive and for which no planned budget provision is available.

# 1.4 Additional information to support our conclusion

The following table highlights the number and categories of management actions made. The detailed findings section lists the specific actions agreed with management to implement.

Risk	Contro design effecti	not	Non- Compliance with controls*		Agreed Low	l management Medium	actions High
Failure to maintain financial integrity (Risk Register: 2)	0	(9)	0	(9)	0	0	0
Failure to protect & utilise physical assets (Risk Register: 6)	0	(7)	2	(7)	2	0	0
Total					2	0	0

<sup>\*</sup> Shows the number of controls not adequately designed or not complied with. The number in brackets represents the total number of controls reviewed in this area.

# CONTRACTS AND PROCUREMENT - EXECUTIVE SUMMARY

#### 1.1 Background

A review of Contracts and Procurement was undertaken at Gedling Borough Council ('the Council') as part of the approved internal audit periodic plan for 2018/19.

At the time of the previous audit in December 2017 the Council was due to implement an e-Procurement system, however, this was not implemented, and an outsourcing arrangement was instead entered into with Bolsover District Council who provide two Procurement Officers to the Council on a part-time basis.

The Procurement Officers provide advice and support to facilitate the procurement process. The relevant Service Manager sets the required specification of the contract and decides the criteria and weightings which bids will be evaluated on, deciding such as whether price is a more important factor than contractor experience. After the tender document has been created by the Procurement Officers it is returned to the Service Manager for review and approval and a timetable agreed for key parts of the process such as issuing Invites to Tender (ITT) and the deadline to submit bids. It is then published on procurement websites and on the e-procurement system which contractors have access to and can use to bid on contracts up until the deadline. Due diligence checks are performed by the Procurement Officers who receive and review the relevant documents such as contractors' financial statements.

The recruitment of the Procurement Officers was originally entered into as a fixed term secondment but there are now plans to make this into a permanent arrangement and the Council is seeking to obtain its own licence for the e-procurement system so that it can access and manage its own data through a Contract Management module.

The responsibility for selecting and appointing contractors remains with the Council.

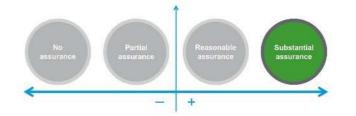
There are currently approximately 60 live contracts in place at the Council with an approximate combined value of £2.5million.

#### 1.2 Conclusion

Through review of the control framework surrounding contracts and procurement at Gedling Borough Council we have concluded that controls are well designed and consistently complied with. However, weaknesses have been identified in relation to the recording and storage of contracts, resulting in the agreement of one 'medium' and one 'low' priority management actions.

#### Internal audit opinion:

Taking account of the issues identified, the Council can take substantial assurance that the controls upon which the organisation relies to manage the identified risk(s) are suitably designed, consistently applied and operating effectively.



### 1.3 Key findings

The key findings from this review are as follows:

- Financial Regulations and Contract Standing Orders were last reviewed in March 2018 and form part of the Council's Constitution which is readily available on the Council's website. The Contract Standing Orders define the purchase values at which quotes must be obtained or tender exercises followed.
- The Procurement Officers are being involved and consulted by Council staff on procurement exercises.
- Prior to the engagement of a supplier, checks are undertaken to ensure appropriate due diligence before contract commencement.
- All procurement contracts are continually monitored and reviewed to ensure that quality is maintained and value for money is being achieved.
- Service Area staff raise purchase orders based on the good and/or services required. Purchase orders are appropriately authorised, contain contract technical specifications and copies are maintained on file. Furthermore, received invoices are reconciled to purchase orders and approved prior to payment being made.
- For orders of a value up to £10,000, prices are agreed or the method of ascertaining the cost is agreed in writing.
- Between £10,000 and £50,000, at least three written quotations are obtained in accordance with Standing Order 7.
- £50,000 to EU thresholds tenders are invited in accordance with Standing Orders 8 to 11 or a Framework Agreement used in accordance with Standing Order 12.
- Above EU thresholds set out in the 2015 Regulations. Tenders are invited in accordance with the procedures set out in the Public Contracts Regulations 2015.
- All suppliers identified through a tender process are assessed against the same criteria.

Areas identified for improvement:

- Through testing of a sample of 20 contracts selected from the contracts register it was confirmed that in one instance there is no evidence of a signed contract being in place with the supplier. The contract is valued at £163,000 and was entered into as part of a Framework call-off. Furthermore, it was established that there were inconsistencies in the storage and recording of contracts. Testing of the same sample of 20 contracts identified two which the Legal Team were not aware of and did not hold any record of, one being the aforementioned Framework call-off and the other relating to car parking pay and display machines.
- One out of three orders tested was not reported to the Overview and Scrutiny Committee where fewer than three
  quotes had been obtained.

## 1.4 Additional information to support our conclusion

The following table highlights the number and categories of management actions made. The detailed findings section lists the specific actions agreed with management to implement.

Risk	Control design not effective*		Non- compliance with controls*		Agreed management actions		
					Low	Medium	High
Procurement	0	(8)	2	(8)	1	1	0
Contract Management	0	(5)	0	(5)	0	0	0
Total					1	1	0

<sup>\*</sup> Shows the number of controls not adequately designed or not complied with. The number in brackets represents the total number of controls reviewed in this area.

#### 1.5 Additional feedback

We have also identified innovation or good practice at similar organisations that Gedling Borough Council may wish to consider:

The Financial Regulations and Contract Standing Orders should be updated to reflect the process of submitting a request for procurement to the Procurement Officers, the involvement of the officers, the use of the e-procurement system once fully implemented and the requirement to receive hard copy tender bids or whether electronic submissions are acceptable. Staff should then be instructed on the new processes and provided with the updated guidance. All procurement should be required to go to the Procurement Officers.

# 2 DETAILED FINDINGS

Categorisati	Categorisation of internal audit findings						
Priority	Definition						
Low	There is scope for enhancing control or improving efficiency and quality.						
Medium	Timely management attention is necessary. This is an internal control risk management issue that could lead to: Financial losses which could affect the effective function of a department, loss of controls or process being audited or possible regulatory scrutiny/reputational damage, negative publicity in local or regional media.						
High	Immediate management attention is necessary. This is a serious internal control or risk management issue that may lead to: Substantial losses, violation of corporate strategies, policies or values, regulatory scrutiny, reputational damage, negative publicity in national or international media or adverse regulatory impact, such as loss of operating licences or material fines.						

This report has been prepared by exception. Therefore, we have included in this section, only those risks of weakness in control or examples of lapses in control identified from our testing and not the outcome of all internal audit testing undertaken.

D D D	Control	Adequate control design	Controls complied with	Audit findings and implications	Priority	Action for management	Implementation date	Responsible owner
isk:	Failure to prevent budge	t overheating	g once the bu	udget has been set (Risk Register: 1)				
2	A Contracts Register is maintained and kept up to date by the Insurance and Risk Management Officer.	Yes	No	Testing of a sample of 20 contracts selected from the Contracts Register as at 11 February 2019 confirmed that the details matched the signed documents for 18 of the contracts.	Medium		30 September 2019	Financial Services Manager
				A signed contract was not on file in one instance due to delays in the contractor returning a signed copy, however, evidence has been seen of the Council chasing the contract up.		Management module. A reconciliation exercise will be undertaken with the involvement of Service Managers / contract owners and the		
				A signed contract or Framework document was not provided for the final contract.		Legal Team to ensure that all existing contracts are identified and added		

Ref	Control	Adequate control design	Controls complied with	Audit findings and implications	Priority	Action for management	Implementation date	Responsible owner
Page 58				Through the testing it was noted that the Legal Team were not aware and had no record of two of the contracts.  As per the signed documents one of the 20 contracts ceased in November 2017 but no end date was recorded on the register, so it had not been removed. One of the contracts expired in June 2018 but had not been removed. Once the Council has its own licence for the eprocurement system a digital register facility will be available for use through the Contract Management module.  Without a central repository of all contracts there is a risk that the documentation cannot be located in the event that it needs to be referred to and that the Council may not have an accurate picture of all contracts in place as. Furthermore, if the Legal Team has not been involved in agreeing or reviewing the contract terms there is a risk that the Council is committed to unfavourable terms and conditions.		to the Contracts Register on the system.  All contracts will be reviewed by the Legal Team prior to the Council entering into any agreements.		



# **Report to Audit Committee**

**Subject:** External Audit Annual Audit Fee Letter 2019/20

**Date:** 28 May 2019

**Author:** Deputy Chief Executive and Director of Finance

#### 1. Purpose of the Report

To inform Members of the external auditor's proposed audit work and fee in respect of the 2019/20 financial year.

#### **Recommendations:**

#### That Members:

note the Annual Audit Fee Letter 2019/20.

#### 2. Background

It is a requirement that the Council's financial statements are audited on an annual basis and that in addition the auditors undertake all work necessary to support their conclusion on value for money.

#### 3. Proposal

Mazars, the Council's external auditor, have set out their proposals for the audit work and associated fee in respect of the 2019/20 audit in the annual External Audit Fee letter as attached at appendix 1. The audit fee covers the audit of the 2019/20 financial statements and the value for money conclusion.

# 4. Resource Implications

The planned audit fee for 2019/20 is £32,779 (£32,779 2018/19) and is included in the approved base budget.

### 5. Appendices

Appendix 1 - KPMG Annual Audit Fee Letter 2019/20.



Ms Karen Bradford Chief Executive Gedling Borough Council Civic Centre Arnot Hill Road Arnold Nottingham NG5 6LU

Direct line 0115 964 4779

**Email** David.Hoose@mazars.co.uk

24 April 2019

Dear Ms Bradford

#### Gedling Borough Council- External Audit Fees 2019/20

Public Sector Audit Appointments Ltd (PSAA) has consulted on its scale of fees for 2019/20. It has not made any changes to the work programme for 2019/20 and scale fees remain at the same level as the previous year. The scale of fees is published at:

https://www.psaa.co.uk/audit-fees/2019-20-audit-fee-scale/individual-scale-fees-for-local-governmentbodies/

#### **Fees**

The table below includes our proposed fee, which is in line with the scale fee.

Audit area	Scale fee	Proposed fee	Provisional fee
	(2019/20)	(2019/20)	(2018/19)*
Audit of the accounts and VFM conclusion	£ 32,779 plus VAT	£ 32,779 plus VAT	£32,779 plus VAT

<sup>\*</sup>subject to completion of the 2018/19 work.

The scale fee assumes that you provide us with complete and materially accurate financial statements, with supporting working papers, within agreed timeframes. It also assumes that the level of risk and complexity associated with your financial statements remains unchanged and that we do not identify any new risks to our VFM conclusion. Where we need to undertake work additional to that planned as part of the feesetting process, we will communicate with you and PSAA about our fee in line with the requirements of PSAA's Terms of Appointment which are available from their website.

At this stage, we have not been engaged to undertake any non-audit work, such as grants assurance, for 2019/20.

Mazars LLP - Park View House - 58 The Ropewalk - Nottingham - NG1 5DW Tel: +44 (0) 115 964 4744 — Fax: +44 (0) 115 964 4755 — www.mazars.co.uk







#### Outline of work programme

The proposed audit fee covers:

- the audit of your financial statements;
- work to conclude on your arrangements for securing value for money; and
- the assurance we are required to provide to the National Audit Office on the consistency of your Whole of Government Accounts return with the audited financial statements.

If required, we will address any legal challenge work prompted by local electors at the rate prescribed by PSAA.

At this stage we have yet to complete our risk assessment for 2019/20 and we will issue our Audit Strategy Memorandum in early 2020. This will communicate to you the risks that we identify in relation to the work programme outlined above and the action we plan to take in response.

#### Our method statement

Our contract with PSAA contains a method statement which sets out our commitment to deliver quality audit services, our audit approach and what you can expect from us. We have included a summary of our method statement as Appendix 1 to this letter. This is provided as a benchmark for the Council to provide feedback on our performance as its auditor when PSAA issues its satisfaction survey later in 2019.

If you have any queries about the content of this letter, please don't hesitate to contact me or your engagement manager, Anita Pipes.

Yours sincerely,

Maris House

**David Hoose** 

Partner

cc Mike Hill - Deputy Chief Executive



# Appendix 1 Public Sector Audit Appointments Contract Method Statement

**Gedling Borough Council** opted into the Public Sector Audit Appointments (PSAA) Appointing Person scheme which started in 2018/19. PSAA appointed Mazars LLP as auditors, and is responsible under the Local Audit (Appointing Person) Regulations 2015 for monitoring compliance with the contract and is committed to ensuring good quality audit services are provided by its suppliers. Details of PSAA's audit quality monitoring arrangements are available from its website, <a href="https://www.psaa.co.uk">www.psaa.co.uk</a>.

Our contract with PSAA contains a method statement which sets out the firm's commitment to deliver quality audit services, our audit approach and what clients can expect from us. A summary of the four key themes in our method statement is shown below. It is provided as a guide and reference for liaising with us, and a benchmark for you to provide feedback on our performance to PSAA via its survey in Autumn 2019.

#### Key theme 1 - Knowledge, technical competence and understanding

Your audit team will understand the public sector and the environment within which you operate. They will develop and maintain a deep understanding of your organisation, the opportunities available to you and risks which you are facing. They will do so principally to enable them to discharge their responsibilities under the Code of Audit Practice as effectively as possible, but also to provide constructive challenge and support to your officers and members.

Mazars is committed to the continuing development of all our staff and members of your audit team will access training and development opportunities specifically for their role as public sector auditors. They will also be supported by a team of specialists in public sector audit and financial reporting who are experienced in providing guidance to clients and auditors, and to providing leadership on emerging issues across the sector.

#### Key theme 2 - Quality and efficiency

As explained in our <u>Transparency Report</u>, Mazars is a firm that is committed to quality in everything that we do and this is the core message that underpins our public sector audit work. We have a central team dedicated to supporting our public sector auditors to deliver high-quality services to all clients. You can expect your audit team to have access to the latest technical information, bespoke audit tools developed specially for the sector and access to a suite of specialist training courses.

The way in which we communicate with you and your officers fosters a working relationship built on mutual trust and the objective to deliver a high-quality and efficient audit. Our audit team will work alongside your finance team to ensure a flexible approach to audit resourcing so that we deliver our work when it is convenient with you, as far as statutory deadlines allow.

We are also committed to supporting improvements in the sector, harnessing our knowledge and information gathered from across our public sector and corporate client base. This can be as simple as holding post-implementation meetings with officers following completion of the audit, through to benchmarking and detailed reviews of areas of risk, delivered as part of our Value for Money responsibilities.



#### **Key theme 3 – Openness and Communication**

We value open and honest two-way communication with our clients as we believe that without it, you cannot develop an effective and professional working relationship. You will have access to senior members of your audit team, including the Key Audit Partner and Engagement Manager, at appropriate times throughout the audit cycle. They will be on hand to discuss emerging issues and will work with you and your teams to understand your business, the risks you're facing and the support we may be able to provide.

Your audit team will be available to provide initial views on proposed accounting policy changes, complex or unusual transactions and other matters that may impact upon our opinion on your financial statements or our Value for Money conclusion. Our technical specialists will provide your finance team with an annual financial reporting workshop that will guide them through changes in the CIPFA Code and underlying accounting standards, and provide them with an early view on areas of audit focus.

We understand the importance of effective communication with the Audit Committee, and will ensure that our reports to them are timely and written in an easily-understood, jargon-free manner. We will always ensure that a senior member of your audit team attends Audit Committee meetings.

#### Key theme 4 - A commitment to social responsibility and social value

We are committed to public sector audit and assurance work, and have set out our commitment by establishing Public Services as one of our core strategic markets. In order to deliver high-quality services to our clients, we understand the need to have skilled and knowledgeable team members and will develop the next generation of public sector auditors and accountants through continuing and expanding our graduate traineeship and school-leaver programmes. We have set targets to ensure that a significant proportion of our entrants through these programmes come from disadvantaged backgrounds that are traditionally under-represented in the accountancy profession. These targets include:

- Taking on an additional 10 Access Accountancy interns in every year of our PSAA contract, taking the total to 30 per year;
- Employing 10 graduates onto our accounting trainee programme, including at least 4 from disadvantaged backgrounds; and
- Increasing the number of entrants to our firm through our school-leaver programme which is focused on attracting candidates from disadvantaged backgrounds.

Your audit team will be actively involved in the corporate social responsibility work that we undertake as a firm. As part of our contract with PSAA, we have committed to granting all of our public sector audit staff an additional day to get involved in charitable and other projects that contribute to their local areas. Mazars will also be a founding member of the Centre for Social Value which will promote learning on effective local interventions to reduce social inequality and improve social mobility. As one of our clients, you can expect to have opportunities to contribute to research and programmes implemented by the Centre.